

# **AVZ Briefing: Short sentences and motoring offences**

22nd February 2024

## **Key points**

- The UK government is legislating to <u>suspend custodial sentences of 12 months</u> and under, except for exceptional circumstances, e.g. risk of physical harm.
- Whilst very few motoring offences (less than 1%) involve a custodial sentence, <u>84% are for 12</u> months and under.
- With motoring offences, this change will affect:
  - the summary offences that have a maximum custodial sentence of six months, i.e. drink/drug driving, fail to stop, disqualified driving.
  - dangerous driving, as whilst it has a maximum custodial sentence of two years, over three quarters of the custodial sentences given are for 12 months or less (76%).
- AVZ welcomes the government responding to the evidence which shows custodial sentences have
  a higher reoffending rate and so are counter-productive. This adds to the case for much greater use
  of disqualification.

#### Short sentences

In 2023, the government announced its intention to legislate against the presumption of custodial sentences for 12 months or less. In the <u>Sentencing Bill</u>, "the Government is to legislate to introduce a duty on the courts to suspend short sentences of 12 months' custody or less".

#### Why?

In their Sentencing Bil Factsheet: Short Sentences, the government has stated that:

- Our statistics show the shorter the prison sentence the more likely someone will go on to reoffend.
- More than half of offenders serving a sentence of less than 12 months go on to commit another crime. For those serving a sentence of six months or less it is 58%. Meanwhile, for offenders punished with Suspended Sentence Orders with requirements that are served in the community, the reoffending rate is 24%.
- The facts are clear short prison sentences leave offenders stuck in a revolving door of reoffending.

## Impact on motoring offences

Very few motoring offences result in a custodial sentence (see Table 1). Fewer than one percent of those convicted at court for a motoring offence go to prison. But this policy change will affect the vast majority of them. Of the custodial sentences given for motoring offences, <u>84% were for 12 months or under in 2022</u>.

Summary offences carry a maximum custodial sentence of six months. These include:

- Disqualified driving
- Drink/drug driving
- Fail to stop.

Disqualified driving accounted for 31% of custodial sentences given for motoring offences in 2022, whilst drink/drug driving related offences accounted for 18%. Fail to stop offences made up one half of a percent of custodial sentences for motoring offences.

Speeding, which accounts for more motoring offence court convictions than any other offence (35% total), does not have any custodial sentence possible.

#### **Dangerous driving**

Dangerous driving is the only motoring offence which accounts for many custodial sentences (30% total) and carries a longer maximum custodial sentence (two years).

But even with dangerous driving, over three out of four sentences are for 12 months or under (76%). So, this policy change has substantial implications for sentencing of dangerous driving as well.

See Figure 1 to see the share of dangerous driving custodial sentences for 12 months or under by magistrate area. In three areas (Wiltshire, Dyfed-Powys and Gwent) it is 100% whilst only in Durham is it less than half (48%).

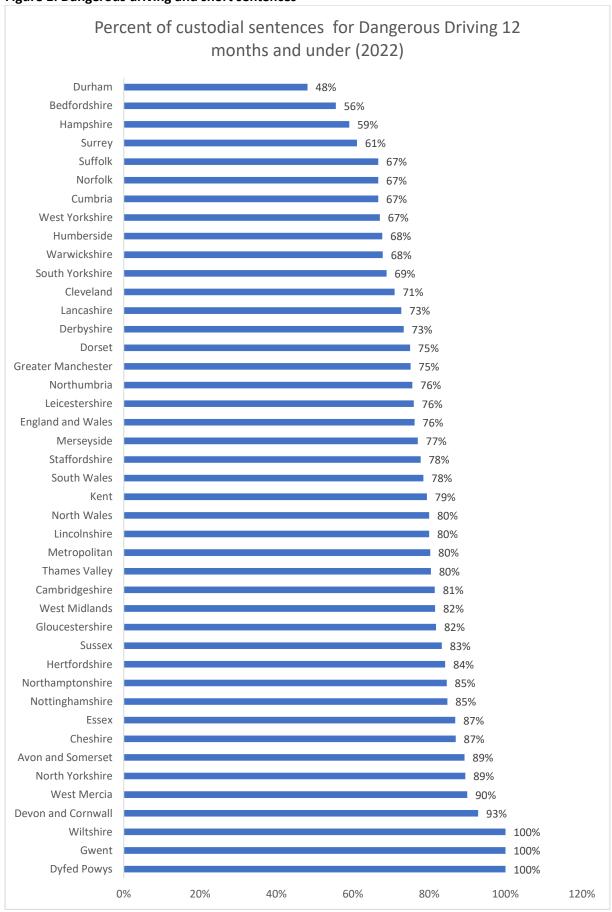
Table 2 shows the custodial sentence lengths given for dangerous driving by court area, with only 15 sentences given for the longest sentence possible, i.e. over 18 months-two years.

### **AVZ** conclusion

This policy change is supported. Prison is costly and ineffective in terms of deterring re-offending. AVZ, along with many others, including Cycling UK, argued for the sentencing guidelines for Dangerous Driving to be widened with greater use of non-custodial sentences.

This shift should also strengthen the case for much greater use of disqualifications and for longer durations as well. But more will also be required from other non-custodial punishments, such as community sentences, to ensure the harm caused by dangerous and drink/drug drivers is sanctioned properly.

Figure 1: Dangerous driving and short sentences



Source: MoJ (2024)

Table 1: Custodial sentences given for motoring offences, England and Wales (2022)

Table 1: Castodial sentences g							TTAICS	1-522	-	T	1-	1 -	1	1_	-	1-	1 =	1	1-	1 _	
			Over 2			Over 6			Over 12	Over 18	Over 2	Over		Over 4	Over 5	Over 6	Over 7	Over 8	Over 9	Over 10	
		month	months	Over 3		months	Over 9		months	months	years	3		years	years	years	,	years	years	years	
	Up to	and up	and up	months		and up	months		and up to	and up	and up	years		and up	and up						
	and	to and	to and	and up		to and	and up		and incl	to and	to and	and		to and	to and						
	incl 1	incl 2	incl 3	to 6	6	incl 9	to 12	12	18	incl 2	incl 3	up to	4	incl 5	incl 6	incl 7	incl 8	incl 9	incl 10	incl 15	
	month	months	years	years	4	years	years	years	years	years	years	years	years	Total							
Disqualified driving	147	501			25		1														1730
Dangerous driving	3	17	41	102	195	333	227	329	375	15	5										1637
Theft/taking of vehicle related offences	40	67			50	59	29	54	67	20	23	3 7	2	2	1						607
Drink driving	43	80	118	156	4			1													402
Failing without reasonable excuse to																					
provide a specimen for a laboratory																					
test or two specimens for analysis of																					
breath if at the relevant time driving or																					
attempting to drive a motor vehicle	31	94	115	91	2																333
Drug driving	62	67	55	70	1			1	1												257
Causing serious injury by dangerous				1	1	7	6	11	47	47	' 8 <sup>2</sup>	1 22	3	1							230
Causing death by dangerous driving									5	5 3	3 21	11	5	19	21	13	14	15	5 3	3 4	134
Causing death by careless or				3	1	12	2	1	7	4	1 1	1 1			1						33
Failing to stop after accident	1	7	7	12	1																28
Causing death by careless driving																					
when under the influence of drink or									1		2	2 1	1	4	2	1	2	2 1			15
Being in charge of a motor vehicle and																					
failing to provide a specimen for a																					
laboratory test or two specimens for																					
analysis of breath if at the relevant time																					
driving or attempting to drive a motor																					
vehicle	11	3																			14
All other offences	18	17	17	21	3	7	2	4	4	. 5	5 3	3 2	. 1	1	1	C	0	) 1	(	0	107
Total	356	853	861	1189	283	419	267	401	507	94	134	1 44	12	27	26	14	16	17	7 3	3 4	5527
		1								1					1						

Source: <u>MoJ (2024)</u>

Table 2: Dangerous driving custodial sentence lengths (2022)

Over 1	% 12 mc and under 560 819 879 719 679
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Police Force Area	and under 899 569 819 879 719 679 739
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Eedfordshire	569 819 879 719 679 739
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Cheshire	879 719 679 739
Cleveland	719 679 739
Cumbria         1         3         3         1         4         33         45         12         27%         8           Derbyshire         4         4         5         3         6         8         63         93         30         32%         22         13           Devon and Cornwall         4         2         3         4         1         51         65         14         22%         13           Dorset         1         1         1         1         1         15         19         4         21%         3           Durham         2         1         3         7         14         25         52         27         52%         13           Dyfed Powys         1         1         1         1         11         12         1         85         1         1         1         11         12         1         85         4         1         47         85         38         45%         33           Gloucestershire         1         1         1         5         2         2         2         27         38         11         29%         9         36         58	67°
Derbyshire	739
Devon and Cornwall	
Dorset   1	000
Durham         2         1         3         7         14         25         52         27         52%         13           Dyfed Powys         1         1         9         8         9         4         11         12         1         8%         1           Essex         1         2         4         9         8         9         4         1         47         85         38         45%         33           Gloucestershire         9         1         1         5         2         2         2         27         38         11         29%         9           Greater Manchester         1         1         2         5         16         37         30         44         44         1         194         375         181         48%         136           Gwent         2         2         2         9         36         58         22         38%         13           Hertfordshire         9         1         2         7         3         3         3         37         56         19         34%         16           Humberside         1         1         4	939
Dyfed Powys   1	759
Essex	489
Gloucestershire	1009
Greater Manchester         1         1         2         5         16         37         30         44         44         1         194         375         181         48%         136           Gwent         2         3         6         2         2         9         36         58         22         38%         13           Hampshire         1         1         2         7         3         3         37         56         19         34%         16           Hertfordshire         1         1         2         7         3         3         37         56         19         34%         16           Humberside         1         1         1         9         3         7         9         1         27         58         31         53%         21           Kent         1         1         4         7         9         5         7         84         118         34         29%         27           Lancashire         1         1         4         6         7         10         11         15         83         138         55         40%         40           Leice	879
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Hampshire	759
Hertfordshire	1009
Humberside         1         1         9         3         7         9         1         27         58         31         53%         21           Kent         1         1         4         7         9         5         7         84         118         34         29%         27           Lancashire         1         1         4         6         7         10         11         15         83         138         55         40%         40           Leicestershire         1         3         1         4         4         4         2         6         39         64         25         39%         19           Lincolnshire         1         3         1         3         4         3         15         30         15         50%         12           Merseyside         4         6         7         11         11         8         14         70         131         61         47%         47           Metropolitan         7         5         15         24         49         27         40         41         353         561         208         37%         167           <	599
Kent         1         1         4         7         9         5         7         84         118         34         29%         27           Lancashire         1         1         4         6         7         10         11         15         83         138         55         40%         40	849
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Northumbria 1 8 6 6 10 10 88 129 41 32% 31	769
Nottinghamshire 1 4 5 10 4 15 6 1 61 107 46 43% 39	859
South Wales 4 9 23 8 18 16 1 95 174 79 45% 62	789
South Yorkshire 3 7 9 11 12 17 2 70 131 61 47% 42	699
Staffordshire 1 2 2 1 6 1 8 6 37 64 27 42% 21	789
Suffolk 1 2 2 1 3 18 27 9 33% 6	679
Surrey 1 1 1 5 4 7 32 50 18 36% 11	619
Sussex 2 3 4 1 4 1 3 60 78 18 23% 15	839
Thames Valley 1 3 1 4 10 5 9 7 1 73 114 41 36% 33	809
Warwickshire 3 1 3 3 6 3 8 1 29 57 28 49% 19	689
West Mercia 1 1 1 5 1 4 4 2 2 37 57 20 35% 18	909
West Midlands 3 6 14 23 18 29 21 164 278 114 41% 93	829
West Yorkshire 1 4 6 16 26 22 29 48 3 198 353 155 44% 104	679
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England and Wales 3 17 41 102 195 333 227 329 375 15 2545 4182 1637 39% 1247	1009

Source: MoJ (2024)